

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

NANCY MARIE HUNTER,

3:20-cv-00105-CLB

Plaintiff,

v.

ORDER

ANDREW SAUL,

Defendant.

This case involves the judicial review of an administrative action by the Commissioner of Social Security (“Commissioner”) denying Nancy Marie Hunter’s (“Hunter”) application for disability insurance benefits pursuant to Title II of the Social Security Act. Currently pending before the court is Hunter’s motion for remand. (ECF Nos. 23, 24.)¹ In this motion, Hunter seeks the reversal of the administrative decision and remand for an award of benefits. (*Id.*) The Commissioner filed a response and cross-motion to affirm (ECF Nos. 27, 28), and Hunter filed a reply (ECF No. 29). Having reviewed the pleadings, transcripts, and the Administrative Record (“AR”), the court concludes the Commissioner’s finding that Hunter could perform past relevant work was supported by substantial evidence. Therefore, the court denies Hunter’s motion for remand, (ECF No. 23), and grants the Commissioner’s cross-motion to affirm, (ECF No. 27).

I. STANDARDS OF REVIEW

A. Judicial Standard of Review

This court’s review of administrative decisions in social security disability benefits cases is governed by 42 U.S.C. § 405(g). See *Akopyan v. Barnhart*, 296 F.3d 852, 854

¹ ECF No. 24 is a memorandum in support of the motion to remand.

1 (9th Cir. 2002). Section 405(g) provides that “[a]ny individual, after any final decision of
2 the Commissioner of Social Security made after a hearing to which he was a party,
3 irrespective of the amount in controversy, may obtain a review of such decision by a civil
4 action ... brought in the district court of the United States for the judicial district in which
5 the plaintiff resides.” The court may enter, “upon the pleadings and transcript of the record,
6 a judgment affirming, modifying, or reversing the decision of the Commissioner of Social
7 Security, with or without remanding the cause for a rehearing.” *Id.*

8 The court must affirm an Administrative Law Judge’s (“ALJ”) determination if it is
9 based on proper legal standards and the findings are supported by substantial evidence
10 in the record. *Stout v. Comm’r Soc. Sec. Admin.*, 454 F.3d 1050, 1052 (9th Cir. 2006);
11 *see also* 42 U.S.C. § 405(g) (“findings of the Commissioner of Social Security as to any
12 fact, if supported by substantial evidence, shall be conclusive”). “Substantial evidence is
13 more than a mere scintilla but less than a preponderance.” *Bayliss v. Barnhart*, 427 F.3d
14 1211, 1214 n.1 (9th Cir. 2005) (internal quotation marks and citation omitted). “It means
15 such relevant evidence as a reasonable mind might accept as adequate to support a
16 conclusion.” *Richardson v. Perales*, 402 U.S. 389, 401, 91 S.Ct. 1420, 28 L.Ed.2d 842
17 (1971) (quoting *Consolidated Edison Co. v. NLRB*, 305 U.S. 197, 229, 59 S.Ct. 206, 83
18 L.Ed. 126 (1938)); *see also Webb v. Barnhart*, 433 F.3d 683, 686 (9th Cir. 2005).

19 To determine whether substantial evidence exists, the court must look at the
20 administrative record as a whole, weighing both the evidence that supports and
21 undermines the ALJ’s decision. *Orteza v. Shalala*, 50 F.3d 748, 749 (9th Cir. 1995)
22 (citation omitted). Under the substantial evidence test, a court must uphold the
23 Commissioner’s findings if they are supported by inferences reasonably drawn from the
24 record. *Batson v. Comm’r, Soc. Sec. Admin.*, 359 F.3d 1190, 1193 (9th Cir. 2004).
25 “However, if evidence is susceptible of more than one rational interpretation, the decision
26 of the ALJ must be upheld.” *Orteza*, 50 F.3d at 749 (citation omitted). The ALJ alone is
27 responsible for determining credibility and for resolving ambiguities. *Meanel v. Apfel*, 172
28 F.3d 1111, 1113 (9th Cir. 1999).

1 It is incumbent on the ALJ to make specific findings so that the court does not
2 speculate as to the basis of the findings when determining if substantial evidence supports
3 the Commissioner's decision. The ALJ's findings should be as comprehensive and
4 analytical as feasible and, where appropriate, should include a statement of subordinate
5 factual foundations on which the ultimate factual conclusions are based, so that a
6 reviewing court may know the basis for the decision. See *Gonzalez v. Sullivan*, 914 F.2d
7 1197, 1200 (9th Cir. 1990).

8 B. Standards Applicable to Disability Evaluation Process

9 The individual seeking disability benefits bears the initial burden of proving
10 disability. *Roberts v. Shalala*, 66 F.3d 179, 182 (9th Cir. 1995). To meet this burden, the
11 individual must demonstrate the "inability to engage in any substantial gainful activity by
12 reason of any medically determinable physical or mental impairment which can be
13 expected ... to last for a continuous period of not less than 12 months." 42 U.S.C. §
14 423(d)(1)(A). More specifically, the individual must provide "specific medical evidence" in
15 support of her claim for disability. See 20 C.F.R. § 404.1514. If the individual establishes
16 an inability to perform her prior work, then the burden shifts to the Commissioner to show
17 that the individual can perform other substantial gainful work that exists in the national
18 economy. *Reddick v. Chater*, 157 F.3d 715, 721 (9th Cir. 1998).

19 The first step requires the ALJ to determine whether the individual is currently
20 engaging in substantial gainful activity ("SGA"). 20 C.F.R. §§ 404.1520(b), 416.920(b).
21 SGA is defined as work activity that is both substantial and gainful; it involves doing
22 significant physical or mental activities, usually for pay or profit. 20 C.F.R. §§ 404.1572(a)-
23 (b), 416.972(a)-(b). If the individual is currently engaging in SGA, then a finding of not
24 disabled is made. If the individual is not engaging in SGA, then the analysis proceeds to
25 the second step.

26 The second step addresses whether the individual has a medically determinable
27 impairment that is severe or a combination of impairments that significantly limits her from
28 performing basic work activities. 20 C.F.R. §§ 404.1520(c), 416.920(c). An impairment or

1 combination of impairments is not severe when medical and other evidence establish only
2 a slight abnormality or a combination of slight abnormalities that would have no more than
3 a minimal effect on the individual's ability to work. 20 C.F.R. §§ 404.1521, 416.921; Social
4 Security Rulings ("SSRs") 85-28 and 16-3p. If the individual does not have a severe
5 medically determinable impairment or combination of impairments, then a finding of not
6 disabled is made. If the individual has a severe medically determinable impairment or
7 combination of impairments, then the analysis proceeds to the third step.

8 The third step requires the ALJ to determine whether the individual's impairment or
9 combination of impairments meets or medically equals the criteria of an impairment listed
10 in 20 C.F.R. Part 404, Subpart P, Appendix 1. 20 C.F.R. §§ 404.1520(d), 404.1525,
11 404.1526, 416.920(d), 416.925, 416.926. If the individual's impairment or combination of
12 impairments meets or equals the criteria of a listing and meets the duration requirement
13 (20 C.F.R. §§ 404.1509, 416.909), then a finding of disabled is made. 20 C.F.R. §§
14 404.1520(h), 416.920(h). If the individual's impairment or combination of impairments
15 does not meet or equal the criteria of a listing or meet the duration requirement, then the
16 analysis proceeds to the next step.

17 Prior to considering step four, the ALJ must first determine the individual's residual
18 functional capacity ("RFC"). 20 C.F.R. §§ 404.1520(e), 416.920(e). The RFC is a function-
19 by-function assessment of the individual's ability to do physical and mental work-related
20 activities on a sustained basis despite limitations from impairments. SSR 96-8p. In making
21 this finding, the ALJ must consider all of the symptoms, including pain, and the extent to
22 which the symptoms can reasonably be accepted as consistent with the objective medical
23 evidence and other evidence. 20 C.F.R. §§ 404.1529 and 416.929; SSR 16-3p. To the
24 extent that objective medical evidence does not substantiate statements about the
25 intensity, persistence, or functionally limiting effects of pain or other symptoms, the ALJ
26 must make a finding on the credibility of the individual's statements based on a
27 consideration of the entire case record. The ALJ must also consider opinion evidence in
28 accordance with the requirements of 20 C.F.R. §§ 404.1527 and 416.927 and SSR 17-2p.

1 After making the RFC determination, the ALJ must then turn to step four to
2 determine whether the individual has the RFC to perform her past relevant work. 20 C.F.R.
3 §§ 404.1520(f), 416.920(f). Past relevant work means work performed either as the
4 individual actually performed it or as it is generally performed in the national economy
5 within the last 15 years or 15 years prior to the date that disability must be established. In
6 addition, the work must have lasted long enough for the individual to learn the job and
7 performed at SGA. 20 C.F.R. §§ 404.1560(b), 404.1565, 416.960(b), 416.965. If the
8 individual has the RFC to perform her past work, then a finding of not disabled is made. If
9 the individual is unable to perform any PRW or does not have any PRW, then the analysis
10 proceeds to the fifth and final step.

11 The fifth and final step requires the ALJ to determine whether the individual is able
12 to do any other work considering her RFC, age, education, and work experience. 20 C.F.R.
13 §§ 404.1520(g), 416.920(g). If she is able to do other work, then a finding of not disabled
14 is made. Although the individual generally continues to bear the burden of proving
15 disability at this step, a limited evidentiary burden shifts to the Commissioner. The
16 Commissioner is responsible for providing evidence that demonstrates that other work
17 exists in significant numbers in the national economy that the individual can do. *Lockwood*
18 *v. Comm’r, Soc. Sec. Admin.*, 616 F.3d 1068, 1071 (9th Cir. 2010).

19 **II. CASE BACKGROUND**

20 **A. Procedural History**

21 Hunter applied for disability insurance benefits (“DIB”) on March 2, 2016 with an
22 alleged disability onset date of October 1, 2015. (Administrative Record (“AR”) 102, 191-
23 92.) The application was denied initially (AR 116-120), and upon reconsideration (AR 124-
24 27). Hunter subsequently requested an administrative hearing. (AR 128-129.)

25 On September 26, 2018, Hunter and her attorney appeared at a hearing before an
26 ALJ. (AR 33-79.) A vocational expert (“VE”) also appeared at the hearing. (*Id.*) The ALJ
27 issued a written decision on February 25, 2019, finding that Hunter was not disabled
28 because she could perform past relevant work. (AR 15-26.) Hunter appealed, and the

1 Appeals Council denied review on December 17, 2019. (AR 1-6.) Accordingly, the ALJ's
2 decision became the final decision of the Commissioner. Having exhausted all
3 administrative remedies, Hunter filed a complaint for judicial review on February 17, 2020.
4 (ECF No. 1.)

5 B. ALJ's Decision

6 In the written decision, the ALJ followed the five-step sequential evaluation process
7 set forth in 20 C.F.R. §§ 404.1520 and 416.920. (AR 15-26.) Ultimately, the ALJ disagreed
8 that Hunter had been disabled from October 1, 2015, the date the application was filed.
9 (AR 25.) The ALJ held that, based on Hunter RFC, age, education, and/ work experience,
10 she could perform past relevant work as generally performed in the national economy.
11 (AR 24-25.)

12 In making this determination, the ALJ started at step one. Here, the ALJ found
13 Hunter had not engaged in substantial gainful activity since the alleged onset date of
14 October 1, 2015. (AR 17.) At step two, the ALJ found Hunter had the following severe
15 impairments: De Quervain's tendinitis, asthma, status post-trauma of right knee by history,
16 status post-motor vehicle accident, sacroiliitis, back disorder, and neck disorder. (AR 17-
17 18.) At step three, the ALJ found Hunter did not have an impairment or combination of
18 impairments that either met or medically equaled the severity of those impairments listed
19 in 20 C.F.R. Part 404, Subpart P, Appx. 1; 20 C.F.R. §§ 404.1520(d), 404.1525, 404.1526.
20 (*Id.*)

21 Next, the ALJ determined Hunter had an RFC to perform sedentary work as defined
22 by 20 C.F.R. §§ 404.1567(a) except:

23 The claimant would be off task 5 percent of the workday due to pain and
24 fatigue. She could frequently finger and occasionally balance, stoop, crouch,
25 and climb ramps and stairs. She could never kneel, crawl, push or pull with
26 her lower extremities, and never climb ladders, ropes or scaffolds. She could
27 occasionally work around moving machinery, but never work at exposed
28 heights. She could frequently be exposed to temperature extremes, wetness
and high humidity, and occasionally be exposed to atmospheric irritants,
such as dust, fumes, odors and gases.

(AR 18-19.)

After considering the record, the ALJ found that the facts in the record do not dispute Hunter has conditions, which singly or in combination, cause her symptoms; however, the evidence of the record does not demonstrate that Hunter's symptoms exist at the level of severity as alleged by Hunter. (AR 24.) In reaching this conclusion, the ALJ reviewed and discussed the objective medical evidence, medical opinions, and factors weighing against Hunter's credibility. (AR 18-24.) The ALJ then determined that Hunter was capable of performing past relevant work as a secretary and clerk typist, which did not require the performance of work-related activities precluded by her RFC. (AR 25.) Accordingly, the ALJ held that Hunter had not been under a disability since October 1, 2015 and denied her claim. (*Id.*)

III. ISSUES

Hunter seeks judicial review of the Commissioner's final decision denying DIB under Title II of the Social Security Act. (ECF No. 23.) Hunter raises the following issues for this court's review:

1. Whether the ALJ erred in finding Hunter is not *per se* disabled under Medical Listing 1.04A;
2. Whether the ALJ properly weighed the medical opinion evidence in determining Hunter's RFC; and,
3. Whether the ALJ properly evaluated Hunter's subjective statements.

IV. DISCUSSION

A. The ALJ Properly Weighed the Evidence in Determining that Hunter is not *Per Se* Disabled.

Hunter argues that the ALJ failed to properly evaluate her medical conditions to find that she is *per se* disabled, as she meets or equals one of the Medical Listings described in section 1.04A, Appendix 1 to Subpart P of 20 C.F.R. § 404.1520(a)(4)(iii). (ECF No. 24 at 27.) Hunter further asserts that the ALJ made a conclusory finding that she does not have an impairment or combination of impairments that meet or medically equal a Subpart P Medical Listing. (*Id.*)

1 If a claimant suffers from multiple impairments and none of them individually meet
2 or equal a listed impairment, the collective findings of the claimant's impairments will be
3 evaluated to determine whether they meet or equal the characteristics of any relevant
4 listed impairment. See 20 C.F.R. §§ 404.1526(b)(3), 416.926(b)(3); see also *Marcia v.*
5 *Sullivan*, 900 F.2d 172, 176 (9th Cir. 1990). "An ALJ is not required to discuss the
6 combined effects of a claimant's impairments or compare them to any listing in an
7 equivalency determination unless the claimant presents evidence in an effort to establish
8 equivalence." See *Burch v. Barnhart*, 400 F.3d 676, 683 (9th Cir. 2005).

9 The law only requires that the ALJ evaluate a claimant's symptoms, signs, and
10 laboratory findings which are medically equal to the symptoms, signs, and laboratory
11 findings of a listed impairment in severity to a listed criterion. 20 C.F.R. § 404.1529(d)(3).
12 However, an ALJ will not substitute allegations of pain or other symptoms for missing or
13 deficient sign or laboratory finding which raises the severity of an impairment to that of a
14 listed impairment. 20 C.F.R. § 404.1529(d)(3). The ALJ does not need to separate his
15 factual analysis for his step three determination under a particular heading, but rather it is
16 enough that he discussed and evaluated the evidence in his opinion which formed the
17 basis for his decision. See *Lewis v. Apfel*, 236 F.3d 503, 513-14 (9th Cir. 2001).

18 Here, the ALJ made a detailed record under his analysis of step-four, where he
19 summarized medical opinions from various evaluating physicians and large sections of
20 the medical record. The ALJ also noted that no medical source opined that Hunter's
21 impairments met or medically equaled any of the listings in Subpart P. (AR 18.) The ALJ
22 stated in his opinion that he considered all the symptoms to the extent that they can be
23 accepted as consistent with the objective medical evidence, and found that Hunter has
24 severe impairments, but the record does not demonstrate a disabling condition. (AR 19-
25 20.) The ALJ made specific notation of the fact that the objective medical record does not
26 support the extent of Hunter's alleged symptoms but that there is some concern from
27 treating sources of symptom exaggeration. (AR 23.) The objective medical evidence in
28

1 the record is inconsistent with Hunter's allegations of disabling symptomology and does
2 not support an equivalence to a listed impairment under Subpart P. (AR 23.)

3 Objective findings, and imaging studies support that Hunter has degenerative disc
4 disease herniations in the cervical and lumbar regions of the spine; however, clinically she
5 has presented at different times with normal gait, no apparent thigh atrophy, and no
6 referred back pain from leg raises, which are consistent with spinal foramina. (AR 20-21.)
7 Where evidence is susceptible to more than one rational interpretation, the court must
8 uphold the decision of the ALJ. *Orteza*, 50 F.3d at 749 (citation omitted). The relevant
9 portions of the record cited by the ALJ in his opinion support his conclusion that Hunter is
10 not *per se* disabled, and his thorough evaluation of the record is an adequate assessment
11 upon which the "foundations of ultimate factual conclusions are based." *Gonzalez v.*
12 *Sullivan*, 914 F.2d 1197, 1201 (9th Cir. 1990). As the ALJ is responsible alone for
13 determining the credibility of Hunter's allegations of disabling symptomology, and for
14 resolving any ambiguities, substantial evidence exists to support his conclusion that
15 Hunter does not have an impairment or combination of impairments that meets or
16 medically equals the severity of the listed impairments in Appendix 1 to Subpart P of 20
17 C.F.R. § 404.1520(a)(4)(iii).

18 B. The ALJ Properly Weighed the Medical Opinion Evidence in Determining
19 Hunter's RFC.

20 Next, Hunter argues that the ALJ improperly gave "little weight" to the opinions of
21 Hunter's treating physician Dr. Ruggles, who asserted that Hunter was disabled, and that
22 the ALJ erred in his assertion that determinations of disability are reserved solely for the
23 Commissioner. (ECF No. 24 at 23-33.) Hunter further argues that the ALJ erred in giving
24 little weight to Dr. Glick, the Administration's own examining physician, finding that his
25 observations were based on subjective allegations from Hunter herself, and not
26 appropriate medical findings. (*Id.*) Finally, Hunter asserts that the ALJ failed to explain
27 how the objective evidence does not support the opinions of Dr. Ruggles. (*Id.*)
28

1 1. Weight of Treating Physicians vs. Non-Examining Physicians

2 There are three types of medical opinions (treating, examining, and nonexamining).
 3 See *Valentine v. Comm’r of Soc. Sec. Admin.*, 574 F.3d 685, 692 (9th Cir. 2009); *Lester*
 4 *v. Chater*, 81 F.3d 821, 830–31 (9th Cir. 1995) (amended April 9, 1996). For claims filed
 5 before March 27, 2017, each type is accorded different weight. 20 C.F.R. §§ 404.1527,
 6 416.927. Generally, more weight is given to the opinion of a treating source than the
 7 opinion of a doctor who did not treat the claimant. See *Garrison v. Colvin*, 759 F.3d 995,
 8 1012 (9th Cir. 2014); *Turner v. Comm’r of Soc. Sec. Admin.*, 613 F.3d 1217, 1222 (9th Cir.
 9 2010); *Winans v. Bowen*, 853 F.2d 643, 647 (9th Cir. 1987). Medical opinions and
 10 conclusions of treating physicians are accorded special weight because these physicians
 11 are in a unique position to know claimants as individuals, and because the continuity of
 12 their dealings with claimants enhances their ability to assess the claimants’ problems. See
 13 *Embrey v. Bowen*, 849 F.2d 418, 421–22 (9th Cir. 1988); *Winans*, 853 F.2d at 647; see
 14 also *Bray v. Comm’r of Soc. Sec. Admin.*, 554 F.3d 1219, 1228 (9th Cir. 2009) (“A treating
 15 physician’s opinion is entitled to ‘substantial weight.’”). This court “afford[s] greater weight
 16 to a treating physician’s opinion because ‘he is employed to cure and has a greater
 17 opportunity to know and observe the patient as an individual.’” *Magallanes v. Bowen*, 881
 18 F.2d 747, 751 (9th Cir. 1989) (internal quotation omitted). Accordingly, more weight is
 19 given to the opinion of an examining source than to a nonexamining source. See *Lester*,
 20 81 F.3d at 830–31; *Pitzer v. Sullivan*, 908 F.2d 502, 506 & n.4 (9th Cir. 1990). The ALJ is
 21 not, however, bound by the conclusions of any particular physician.

22 To evaluate whether an ALJ properly rejected a medical opinion, in addition to
 23 considering its source, the court considers whether (1) contradictory opinions are in the
 24 record; and (2) clinical findings support the opinions. An ALJ may reject an uncontradicted
 25 opinion of a treating or examining medical professional only for “clear and convincing”
 26 reasons. *Lester*, 81 F.3d at 830-31. In contrast, a contradicted opinion of a treating or
 27 examining professional may be rejected for “specific and legitimate” reasons. *Id.* at 830.
 28 The ALJ can “meet this burden by setting out a detailed and thorough summary of the

1 facts and the conflicting clinical evidence, stating his interpretation thereof, and making
 2 findings.” *Magallanes*, 881 F.2d at 751 (citation omitted). “The ALJ need not accept the
 3 opinion of any physician . . . if that opinion is brief, conclusory, and inadequately supported
 4 by clinical findings.” *Thomas v. Barnhart*, 278 F.3d 947, 957 (9th Cir. 2002); *Batson v.*
 5 *Commissioner of Social Sec. Admin.*, 359 F.3d 1190, 1195 (9th Cir. 2004).

6 *i. Treating Physicians – Dr. Ruggles, Dr. Hayes, Dr. Fuji, Dr.*
 7 *Broderick*

8 Hunter asserts that the ALJ erred by discounting the opinions from Dr. Ruggles
 9 provided on June 22, 2016 through October 2, 2017 because the determination of
 10 disability is reserved to the Commissioner. (ECF No. 24 at 28.) Hunter argues that Dr.
 11 Ruggles medical opinion should be given controlling weight because he gave medical
 12 opinions to the “nature and severity” of Hunter’s impairment, and those opinions address
 13 a diagnosis, symptoms, prognosis, and any work she could do, despite her impairments.
 14 (*Id.* at 29.) Hunter also notes of some significance to her argument, that the ALJ also gave
 15 little weight to the opinion of Dr. Glick, an examining physician who performed a
 16 consultative examination in 2016. (AR 24, 610-617.) The ALJ gave little weight to the
 17 opinion of Dr. Glick, as he found it was based on Hunter’s subjective claims of pain, rather
 18 than appropriate medical findings, which Hunter argues is a “gross mischaracterization” of
 19 the report from Dr. Glick. (ECF No. 24 at 34.)

20 Hunter’s arguments fail to address the opinions of other treating physicians cited in
 21 the administrative record that are contrary to those of Dr. Ruggles and Dr. Glick. “An ALJ
 22 is not required to take medical opinions at face value, but may take into account the quality
 23 of the explanation when determining how much weight to give a medical opinion.” *Ford v.*
 24 *Saul*, 950 F.3d 1141, 1155 (9th Cir. 2020). “[A]n [ALJ] may disregard medical opinion that
 25 is brief, conclusory, and inadequately supported by clinical findings.” *Britton v. Colvin*, 787
 26 F.3d 1011, 1012 (9th Cir. 2015) (per curiam); see also *Burrell v. Colvin*, 775 F.3d 1133,
 27 1140 (9th Cir. 2014). If the court were to characterize the ALJ’s opinion as conclusory as
 28 argued by Hunter, then the court would have to ignore the multiple other treating and

1 examining physicians who the ALJ concludes differ on the extent of Hunter's disability.
2 (AR 19-24.)

3 During the relevant period in question, October 1, 2015, when the alleged onset of
4 the disability occurred, through the hearing on September 26, 2018, Hunter was examined
5 and treated by many physicians who opined on her condition and level of disability. (AR
6 19-24, 362, 490, 620, 623, 633.) Dr. Hayes, who examined Hunter in October of 2015,
7 states she would be able to return to work after two weeks. (AR 362.) Dr. Ruggles opined
8 that he considered her permanently disabled as of February 5, 2016. (AR 575, 621-23.)
9 Dr. Fuji, an orthopedist, gave Hunter a note for sedentary work in January of 2016. (AR
10 490.) Similarly, Dr. Broderick, and orthopedic surgeon stated she would be able to perform
11 sedentary work on April 21, 2016. (AR 633.) Treating physicians have not been in any
12 unanimous agreement as to the level of Hunter's disability. Accordingly, Dr. Ruggles's
13 and Dr. Glick's medical opinion are not uncontroverted.

14 Further, the objective medical evidence is not consistent with Dr. Ruggles assertion
15 that Hunter is 100% disabled, but instead supports the ALJ's finding that there are some
16 concerns around the possibility of Hunter's symptom exaggeration. (AR 23.) In 2016,
17 both Dr. Ruggles and Dr. Glick determined that Hunter was unable to perform even
18 sedentary work on a continuing basis and was confined to lying down most of the day.
19 (AR 620, 623.) The ALJ discounted Dr. Glick's opinion as it relied heavily on effort
20 dependent testing, and Hunter has a history of giving poor effort in examinations, being
21 vague with complaints and refusing testing, as well as treatment. (AR 24, 500.) Dr.
22 Ruggles himself noted that Hunter had a long list of issues and continual demands but
23 could not define many of them as she continually added to her list of problems and did not
24 follow through on questions. (AR 723.) Dr. Ruggles diagnosis of carpal tunnels syndrome
25 was the basis of his determination of Hunter's disability by February 5, 2016, although she
26 refused EMG testing to confirm this diagnosis. (AR 20, 374-75.) When Hunter agreed to
27 undergo EMG testing on May 11, 2016, there was no signs of abnormality that would
28 support Dr. Ruggles diagnosis. (AR 500.)

1 Hunter was examined by Dr. Fuji on January 8, 2016 where she denied any
2 dizziness, fainting, seizures, or severe headaches, and was ambulatory without
3 assistance. (AR 20, 731, 735.) Hunter was being examined for her alleged knee injuries,
4 but refused all treatment recommendations of Dr. Fuji, and did not give a reason why she
5 did not want to pursue knee injections which were potentially therapeutic. (AR 20, 480,
6 732.) Dr. Broderick noted that Hunter had an “odd presentation” of her symptoms. (AR
7 20, 632.) There was no evidence of instability with specialized testing, straight leg raises
8 cause no referred pain, and he ultimately found that the origin of her knee complaints was
9 obscure. (AR 20, 632-33.)

10 After Hunter’s automobile accident on August 6, 2017, she was examined in the
11 emergency room immediately following the incident, where she was ambulatory at the
12 scene and denied any loss of consciousness, headache, numbness, tingling, neck pain,
13 or chest pain. (AR 21, 749.) Hunter moved all extremities without difficulty, had intact
14 strength and sensation, and a normal examination of the head, neck, face, eyes, throat,
15 back, and no lacerations to the skin. (AR 43-46.) X-rays and lab studies were normal,
16 and Hunter was sent home the same day. (*Id.*) Following the accident, Hunter was
17 examined by Dr. Muir of Sweetwater Spine on August 22, 2017, for complaints related to
18 the accident. (AR 21, 689-93, 1071-75.) A largely unremarkable examination showed
19 Hunter had a non-antalgic gait, normal reflexes, muscle development and tone, normal
20 posture, and moderately limited cervical extension. (AR 21, 691, 1073.)

21 Dr. Tatro examined Hunter on August 31, 2017, following a referral where Hunter
22 complained of high levels of pain. (AR 21, 695, 971.) Hunter demonstrated a good range
23 of motion overall, good flexion, extension, rotation, and side bending of the cervical spine,
24 normal grip strength, and normal strength and bulk in both the upper and lower extremities.
25 (AR 21, 691, 1073.) Dr. Ruggles last examined Hunter on October 2, 2017. (AR 46.) It
26 is unclear what examination, if any, he performed. However, Hunter stated she had
27 radiating pain up her arms. Dr. Ruggles asserted she was unable to do any type of work
28 at all and prescribed Tramadol to treat her pain. (AR 724-25.) Following a move out of

1 state, Hunter referred herself to Spine Nevada and was examined by Dr. McAuliffe on
2 January 19, 2018. (AR 22, 807, 1027.) Her complaints centered around her neck and
3 back, but clinical testing was negative, and demonstrated a full range of motion in the hips,
4 knees, and ankle joints bilaterally with intact strength in her upper extremities and intact
5 sensation. (*Id.*)

6 In the ALJ's weighing determination, he noted the differing medical opinions
7 regarding what work Hunter could perform, if any, and accorded weight to opinions that
8 could be supported by objective findings in the record. (AR 24.) The ALJ discounted Dr.
9 Glick's opinion as it relied extensively on subjective claims from Hunter, where the record
10 shows she had repeatedly not followed treatment recommendations and had inconsistent
11 results in effort-dependent medical testing. (AR 24.) As to Dr. Ruggles opinion, when
12 treating provider's opinions are based to a large extent on the claimant's self-reports, and
13 not on the clinical evidence, an ALJ may discount the treating provider's opinions.
14 *Ghanim*, 763 F.3d at 1162. The record was far from consistent as to the basis of Dr.
15 Ruggles diagnosis in comparison to other treating physicians during the relevant period.
16 Although the ALJ is required to give specific and legitimate reasons for rejecting the
17 medical opinions of Dr. Ruggles and Dr. Glick, he must also weigh the medical opinions,
18 as consistency between physicians and their judgment of Hunter's limitations was varied
19 to the degree of severity of Hunter's symptoms, and what functional capacity remained.
20 *Lester*, 81 F.3d at 830. The ALJ provides a thorough analysis of Hunter's conflicting
21 medical history and treatment from various doctors over the relevant period, which justify
22 the rejection the opinions of Dr. Ruggles and Dr. Glick. (AR 19-24.) Therefore, this court
23 concludes that there is substantial evidence that supports the decision of the ALJ to not
24 afford controlling weight to the opinions of Dr. Ruggles and Dr. Glick in his determination
25 of Hunter's RFC.

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1 C. The ALJ Articulated Clear and Convincing Reasons for Rejecting Hunter's
 2 Subjective Testimony.

3 Finally, Hunter argues that the ALJ failed to give clear and convincing reasons
 4 supported by substantial evidence for rejecting her allegations of the severity of her
 5 conditions, instead only using boilerplate language to discount her testimony. (ECF No.
 6 24 at 35-38.)

7 By contrast, the Commissioner argues that the objective medical evidence does
 8 not support the severity of Hunter's allegations, and her inconsistent statements to
 9 physicians and refusal to seek treatment are consistent with symptom exaggeration. (ECF
 10 No. 27 at 5-11.) Specifically, the Commissioner highlights that according to Hunter's
 11 testimony, she was "essentially bed-ridden" and required a caregiver throughout the day.
 12 (*Id.* at 5.)

13 An ALJ engages in a two-step analysis to determine whether a claimant's testimony
 14 regarding subjective pain or symptoms is credible. *Vasquez v. Astrue*, 572 F.3d 586, 591
 15 (9th Cir. 2009). "First, the ALJ must determine whether there is objective medical evidence
 16 of an underlying impairment which could reasonably be expected to produce the pain or
 17 other symptoms alleged." *Molina v. Astrue*, 674 F.3d 1104, 1112 (9th Cir. 2012) (internal
 18 quotation marks and citation omitted). "The claimant is not required to show that her
 19 impairment could reasonably be expected to cause the severity of the symptom she has
 20 alleged; she need only show that it could reasonably have caused some degree of the
 21 symptom." *Vasquez*, 572 F.3d at 591 (internal quotation marks omitted).

22 Second, "[i]f the claimant meets the first test and there is no evidence of
 23 malingering, the ALJ can only reject the claimant's testimony about the severity of the
 24 symptoms if [the ALJ] gives 'specific, clear and convincing reasons' for the rejection."
 25 *Ghanim v. Colvin*, 763 F.3d 1154m 1163 (9th Cir. 2014) (quoting *Lingenfelter v. Astrue*,
 26 504 F.3d 1028, 1036 (9th Cir. 2007)). "General findings are insufficient; rather, the ALJ
 27 must identify what testimony is not credible and what evidence undermines the claimant's
 28 complaints." *Id.* (quoting *Lester v. Chater*, 81 F.3d 821, 834 (9th Cir. 1995)); *Thomas v.*

1 *Barnhart*, 278 F.3d 947, 958 (9th Cir. 2002) (“[T]he ALJ must make a credibility
2 determination with findings sufficiently specific to permit the court to conclude that the ALJ
3 did not arbitrarily discredit claimant’s testimony.”).

4 In making an adverse credibility determination, the ALJ may consider, *inter alia*, (1)
5 the claimant’s reputation for truthfulness; (2) inconsistencies in the claimant’s testimony
6 or between her testimony and her conduct; (3) the claimant’s daily living activities; (4) the
7 claimant’s work record; and, (5) testimony from physicians or third parties concerning the
8 nature, severity, and effect of the claimant’s condition. *Thomas*, 278 F.3d at 958-59.

9 A review of the record shows the ALJ provided specific, clear, and convincing
10 reasons for finding Hunter’s statements concerning the intensity, persistence, and limiting
11 effects of her symptoms less than credible.

12 1. Objective Medical Evidence

13 Subjective testimony cannot be rejected solely because it is not corroborated by
14 objective medical findings, but medical evidence is a relevant factor in determining the
15 severity of a claimant’s impairments. *Rollins v. Massanari*, 261 F.3d 853, 857 (9th Cir.
16 2001); *see also Burch v. Barnhart*, 400 F.3d 676, 681 (9th Cir. 2005).

17 The ALJ relied on objective medical evidence that supports the RFC rather than
18 Hunter’s allegations of pain. Although an ALJ cannot cherry pick objective medical
19 evidence from the record, they can consider contrary objective medical evidence in making
20 a credibility determination. Here, the ALJ provided a thorough summary of the medical
21 evidence in which he highlighted specific objective findings that support the assigned RFC.
22 (AR 19-24.) As to Hunter’s nerve compression, and neck and back pain, the ALJ noted
23 multiple clinical examinations which showed unremarkable and unassisted gait, intact
24 sensation, and strength throughout all her extremities, and full strength throughout. (*Id.*)
25 Hunter denied that she had headaches at various times but refused referrals to pain-
26 management specialists, and treatment. (*Id.*) As to Hunter’s knee impairments, the ALJ
27 discussed Hunter’s inconsistent clinical presentation, including negative special tests, and
28 obscure origin of her complaints. (*Id.*) The ALJ also noted treating sources opined

1 evidence was consistent with symptom exaggeration, specifically that her right knee was
2 diffusely tender to the slightest touch. (AR 20, 363.) As discussed above, the ALJ provided
3 a detailed summary of the medical record where he highlights Hunter's propensity to
4 exaggerate her symptoms. (AR 19-24.) Hunter even misrepresented to one physician
5 multiple times about drugs she was taking as prescribed by another doctor. (AR 20, 363)

6 Hunter consistently failed to follow the recommendations of physicians in regard to
7 treatments, even going so far as to refuse knee injections which were potentially
8 therapeutic, without offering any explanation as to why. (AR 22, 480, 732, 808, 1028.)
9 Such a refusal lends itself to an implication that Hunter's allegations of pain are less than
10 credible. *See Rounds v. Comm'r Soc. Sec. Admin.*, 807 F.3d 996, 1006 (9th Cir. 2015)
11 (as amended) (to assess credibility the ALJ "may consider, among other factors, 'ordinary
12 techniques of credibility evaluation,' 'inadequately explained failure to seek treatment or
13 to follow a prescribed course of treatment,'" (citation omitted))

14 Further, the ALJ found that when Hunter did attend physical therapy or followed
15 prescribed treatments, including chiropractic treatments and aqua therapy, her symptoms
16 improved. (AR 19-24.) An impairment that can be effectively controlled with treatment is
17 not disabling. *Warre v. Comm'r, Soc. Sec. Admin.*, 439 F.3d 1001, 1006 (9th Cir. 2006).
18 Further, while subjective pain testimony may not be rejected solely because it is not
19 corroborated by objective medical findings, the medical evidence is a relevant factor in
20 determining the severity of a claimant's pain and its disabling effect. *Rollins*, 261 F.3d at
21 857; 20 C.F.R. § 416.929(c)(2). As discussed above, the ALJ cited a number of medical
22 records supporting the conclusion that Hunter's physical health improved with the
23 prescribed treatment and Hunter is not as disabled as alleged. (AR 19-24.) This
24 constitutes substantial evidence, supporting clear and convincing reasons, for the
25 negative credibility finding.

26 Hunter argues for another interpretation of the evidence that credits controlling
27 weight to the opinion of Dr. Ruggles but does not establish that the ALJ erred in fact or
28 law in analyzing the evidence. The ALJ, not this court, is responsible for reviewing the

evidence and resolving conflicts or ambiguities. *Tommasetti v. Astrue*, 533 F.3d 1035, 1041 (9th Cir. 2008); *Morgan v. Comm’r of Social Sec. Admin.*, 169 F.3d 595, 603 (9th Cir. 1999); *Magallanes v. Bowen*, 881 F.2d 747, 751 (9th Cir. 1989). Where evidence is susceptible to more than one interpretation, the ALJ’s conclusion must be upheld. *Burch*, 400 F.3d at 679. As a result, evidence of improvement with treatment when Hunter did follow through with the recommendations of her physicians and objective evidence reflecting a lesser degree of symptoms than alleged was properly considered by the ALJ.

Based on the above, the court finds that the ALJ provided specific, clear, and convincing reasons for declining to credit Hunter’s testimony, and her credibility finding is supported by substantial evidence. See *Fair*, 885 F.2d at 604 (“Where, as here, the ALJ has made specific findings justifying a decision to disbelieve an allegation of excess pain, and those findings are supported by substantial evidence in the record, our role is not to second-guess that decision.”) Accordingly, the court finds and concludes that the ALJ’s decision is supported by substantial evidence.

V. CONCLUSION


Having reviewed the Administrative Record as a whole, and weighing the evidence that supports and detracts from the Commissioner’s conclusion, the court finds the ALJ decision was supported by substantial evidence. The court therefore denies Hunter’s motion to remand (ECF No. 23), and grants the Commissioner’s cross-motion to affirm (ECF No. 27).

VI. ORDER

IT IS THEREFORE ORDERED that Hunter’s motion for remand (ECF No. 23) is **DENIED**, and the Commissioner’s cross-motion to affirm (ECF No. 27) is **GRANTED**; and,

IT IS FURTHER ORDERED that the Clerk **ENTER JUDGMENT** and **CLOSE THIS CASE**.

DATED: March 11, 2021


UNITED STATES MAGISTRATE JUDGE